

19 April 2013

Senate Appropriations Subcommittee on Interior, Environment, and Related Agencies
SD-131 Senate Office Building, Washington, D.C. 20510

The Wildlife Society appreciates the opportunity to provide testimony on the FY 2014 budget for the Department of Interior, Environment, and Related Agencies. The Wildlife Society was founded in 1937 and is a non-profit scientific and educational association representing nearly 11,000 professional wildlife biologists and managers, dedicated to excellence in wildlife stewardship through science and education. Our mission is to represent and serve the professional community of scientists, managers, educators, technicians, planners, and others who work actively to study, manage, and conserve wildlife and habitats worldwide. The Wildlife Society is committed to strengthening all federal programs that benefit wildlife and their habitats on agricultural and other private land.

U.S. Fish and Wildlife Service

The **State and Tribal Wildlife Grants Program** is the only federal program that supports states in preventing wildlife from becoming endangered. It is also the primary program supporting implementation of State Wildlife Action Plans, which detail conservation actions needed on the ground in every state to keep common species common. Funding assistance for these state wildlife agencies is one of the highest priority needs for wildlife in order to prevent further declines in at-risk species in every state. Although we appreciate the President's request for level funding from FY13, previous budget reductions and sequestration have had a serious and disproportionate impact on State and Tribal Wildlife Grants. As such, **we recommend Congress appropriate \$70 million for State and Tribal Wildlife Grants in FY 2014. We also ask that Congress not shift additional funds directed to States through formula grants to a competitive allocation.** This funding is critical for maintaining wildlife diversity programs at the state level and a further reduction in the formula grants may have dramatic consequences.

The Cooperative Alliance for Refuge Enhancement (CARE) is a diverse coalition of 22 wildlife, sporting, conservation, and scientific organizations representing over 14 million members and supporters. A comprehensive analysis by CARE determined the **National Wildlife Refuge System** needs \$900 million in annual operations funding to properly administer its nearly 150 million acres, educational programs, habitat restoration projects, and much more. Many years of stagnant budgets have increased the Operations and Maintenance backlog; refuge visitors often show up to find visitor centers closed, hiking trails in disrepair, and habitat restoration programs eliminated. Invasive plant species are taking over on refuges, requiring \$25 million per year to treat just one-third of its acreage, and illegal activities such as poaching are on the rise, requiring an additional 209 officers (\$31.4 million) to meet law enforcement needs. We urge Congress to **match the President's request and provide \$499.2 million in FY 2014 for the Operations and Maintenance of the National Wildlife Refuge System.**

The **North American Wetlands Conservation Act** is a cooperative, non-regulatory, incentive-based program that has shown unprecedented success in restoring wetlands, waterfowl, and other migratory bird populations. This program has remained drastically underfunded despite its demonstrated effectiveness. **We support the President's request of \$39.5 million and encourage Congress to match this request for FY14.**

The **Neotropical Migratory Bird Conservation Act Grants Program** supports partnership programs to conserve birds in the U.S., Latin America and the Caribbean, where approximately 5 billion birds representing 341 species spend their winters, including some of the most endangered birds in North America. To achieve success, this program should be funded at or above \$6.5 million. However, recognizing the current fiscal climate, The Wildlife Society recommends Congress **maintain level funding for the Neotropical Migratory Bird Conservation Act at \$3.78 million in FY 2014.**

The Wildlife Society supports adequate funding levels for all subactivities within the **Endangered Species Program**. Endangered species recovery efforts can ultimately lead to delisting, resulting in significant benefits to species through state management efforts. FWS, with the help federal and state agency partners has been working to implement new strategies to increase the efficiency and effectiveness of this program and to reduce the regulatory burden on private landowners and industry partners. To support these actions and the increased emphasis on consultation and recover, we recommend Congress **match the President's request for the Endangered Species Program and provide \$185.45 million in funding in FY 2014.**

The voluntary **Partners for Fish and Wildlife Program (PFW)** provides financial and technical assistance to private landowners across the country to restore degraded habitat and to safeguard against potential regulatory burdens associated with endangered species listings. With over two-thirds of our nation's lands held as private property, and up to 90 percent of some habitats lost, private lands play a key role in preserving our ecosystems. For example, working under a new MOU with the Natural Resource Conservation Service, PFW has been critical in engaging private landowners to restore and maintain habitat for the greater-sage grouse in states like Idaho and Nevada; potentially removing the need for a future listing. We urge Congress to **provide \$60 million in support of PFW Program** in order to allow landowners to help contribute to land and wildlife preservation.

Through its **International Affairs office**, FWS works with many partners and countries in the implementation of international treaties, conventions, and projects for the conservation of wildlife species and their habitats. International trade, import, and transportation of wildlife species can have a huge impact on America's security, economy, and environment. Careful regulation of imports and implementation of international policies is an important task. We ask Congress to **match the President's request of \$13.5 million in support of FWS International Affairs.**

Bureau of Land Management

BLM lands support over 3,000 species of wildlife, more than 300 federally proposed or listed species, and more than 1,300 sensitive plant species. Historically, the **Wildlife and Fisheries Management (WFM) and the Threatened and Endangered Species Management (TESM)** programs have been forced to pay for the compliance activities of BLM's energy, grazing, and

other non-wildlife related programs, eroding both their ability to conduct proactive conservation activities and their efforts to recover listed species. Given the significant underfunding of the BLM's wildlife programs, combined with the tremendous expansion of energy development across the BLM landscape, we recommend Congress **appropriate \$55 million for BLM Wildlife Management**. This will allow BLM to maintain and restore wildlife and habitat by monitoring habitat conditions, conducting inventories of wildlife resources, and developing cooperative management plans. We support the proposed increase of \$15 million for sage grouse conservation efforts; this kind of broad-scale, landscape based conservation is exactly what is needed to manage and conserve sage grouse across their range.

Increased funding is also needed for the **Threatened and Endangered Species Management Program**, to allow BLM to meet its responsibilities in endangered species recovery plans. BLM's March 2001 Report to Congress called for a doubling of the Threatened and Endangered Species budget to \$48 million and an additional 70 staff positions over 5 years. This goal has yet to be met. In light of this, **we strongly encourage Congress to increase overall funding for BLM's endangered species program to \$33 million in FY 2014**.

The Wildlife Society appreciates the commitment of BLM to addressing the problems associated with **Wild Horse and Burro Management**. We support the requested increase of \$2 million for implementation of the National Academy of Sciences recommendations and findings and continued research and development on contraception and population control. However, with more than 10,000 horses above Appropriate Management Levels on the range and over 50,000 horses in off-site long- and short-term holding facilities The Wildlife Society is concerned about BLM's emphasis on fertility control alone. The current language limiting the use of humane euthanasia for unwanted or unadoptable horses should be removed to allow BLM to use all necessary management tools to bring populations of on- and off-range wild horses and burros within manageable range and additional funding should be requested to correct the habitat damage that has occurred due to overpopulation of these animals. **The requested \$77.245 million should be provided to BLM if they continue removing excess horses from the range at a reasonable rate and focus additional resources on habitat restoration**.

U.S. Geological Survey

The basic, objective, and interdisciplinary scientific research that is supported by the USGS is necessary for understanding the complex environmental issues facing our nation today. This science will play an essential role in the decision-making processes of natural resource managers, and it will help protect our water supply and conserve endangered species. More investment is needed to strengthen USGS partnerships, improve monitoring, produce high-quality geospatial data, and deliver the best science to address critical environmental and societal challenges. **The Wildlife Society supports funding of at least \$1.2 billion for USGS in FY 2014**.

The **Ecosystems Program** of USGS contains programmatic resources for fisheries, wildlife, environments, invasive species and the Cooperative Fish and Wildlife Research Unit. The Ecosystems unit strives to maximize research and support for comprehensive biological and ecosystem based needs. **The Wildlife Society supports the President's request of \$180.77 million for USGS's Ecosystems Department in FY 2014**. Within Ecosystems, **we support the request of \$50.78 million for the Wildlife Program**. Additionally, we appreciate the requested

addition of \$1.5 million to support research and surveillance of White Nose Syndrome and of \$2 million for research on the impacts of future energy development on wildlife sustainability.

The **Cooperative Fish and Wildlife Research Units** (CFWRUs) are managed under the Ecosystems Department and conduct research on renewable natural resource questions, participate in the education of graduate students, provide technical assistance and consultation on natural resource issues, and provide continuing education for natural resource professionals. In FY 2001, Congress fully funded the CFWRUs, allowing unit productivity to rise to record levels. Since then, budgetary shortfalls have continued to cause an erosion of available funds, resulting in a current staffing vacancy of nearly one quarter of the professional workforce. In order to fill current vacancies, restore seriously eroded operational funds for each CFWRU, and enhance national program coordination, **the FY 2014 budget for the CFWRUs should be increased to \$22 million.** This would restore necessary capacity in the CFWRU program and allow it to meet the nation's research and training needs.

The Wildlife Society appreciates the FY 2013 funding of \$25.5 million for the **National Climate Change and Wildlife Science Center**. This center plays a pivotal role in addressing the impacts of climate change on fish and wildlife by providing essential scientific support. In order for this role to be fully realized, **The Wildlife Society recommends that Congress fund the National Climate Change and Wildlife Science Center at the requested \$35.3 million in FY 2014.**

U.S. Forest Service

Our national forests and grasslands are essential to the conservation of our nation's wildlife and habitat, and are home to about 425 threatened and endangered, and another 3,250 at-risk species. In FY 2011, the Forest Service combined several programs and budgets, including Vegetation and Watershed Management, Wildlife and Fisheries Habitat Management, and Forest Products into a single Integrated Resource Restoration activity budget. We continue to be concerned with this merger because it makes accountability to stakeholders and Congress more difficult. However, with these reservations noted, we urge Congress **to support the request of \$757 million for the Integrated Resource Restoration program in FY 2014.**

Integral to management of our natural resources is a deep understanding of the biological and geological forces that shape the land and its wildlife and plant communities. The research being done by the USFS is at the forefront of science, and essential to improving the health of our nation's forests and grasslands. Furthermore, it will play a key role in developing strategies for mitigating the effects of climate change. We urge Congress to match the President's request of **\$310 million in FY 2014 for Forest and Rangelands** to support this high-quality research.

Thank you for considering the recommendations of wildlife professionals. Please contact Laura Bies, Director of Government Affairs at (301) 897-9770 x 308 if you require further information or have any additional questions.